The United States stands at this time at the pinnacle of world power. It is a solemn moment for the American democracy. For with this primacy in power is also joined an awe-inspiring accountability to the future. As you look around you, you must feel not only the sense of duty done, but also you must feel anxiety lest you fall below the level of achievement. Opportunity is here now, clear and shining, for both our countries. To reject it or ignore it or fritter it away will bring upon us all the long reproaches of the aftertime.

It is necessary that constancy of mind, persistency of purpose, and the grand simplicity of decision shall rule and guide the conduct of the English-speaking peoples in peace as they did in war. We must, and I believe we shall, prove ourselves equal to this severe requirement.

I have a strong admiration and regard for the valiant Russian people and for my wartime comrade, Marshal Stalin. There is deep sympathy and goodwill in Britain -- and I doubt not here also -- toward the peoples of all the Russias and a resolve to persevere through many differences and rebuffs in establishing lasting friendships.

It is my duty, however, to place before you certain facts about the present position in Europe.

From Stettin in the Baltic to Trieste in the Adriatic an iron curtain has descended across the Continent. Behind that line lie all the capitals of the ancient states of Central and Eastern Europe. Warsaw, Berlin, Prague, Vienna, Budapest, Belgrade, Bucharest and Sofia; all these famous cities and the populations around them lie in what I must call the Soviet sphere, and all are subject, in one form or another, not only to Soviet influence but to a very high and in some cases increasing measure of control from Moscow.

The safety of the world, ladies and gentlemen, requires a unity in Europe, from which no nation should be permanently outcast. It is from the quarrels of the strong parent races in Europe that the world wars we have witnessed, or which occurred in former times, have sprung.

Twice the United States has had to send several millions of its young men across the Atlantic to fight the wars. But now we all can find any nation, wherever it may dwell, between dusk and dawn. Surely we should work with conscious purpose for a grand pacification of Europe within the structure of the United Nations and in accordance with our Charter.

In a great number of countries, far from the Russian frontiers and throughout the
world, Communist fifth columns are established and work in complete unity and absolute obedience to the directions they receive from the Communist center. Except in the British Commonwealth and in the United States where Communism is in its infancy, the Communist parties or fifth columns constitute a growing challenge and peril to Christian civilization.

The outlook is also anxious in the Far East and especially in Manchuria. The agreement which was made at Yalta, to which I was a party, was extremely favorable to Soviet Russia, but it was made at a time when no one could say that the German war might not extend all through the summer and autumn of 1945 and when the Japanese war was expected by the best judges to last for a further eighteen months from the end of the German war.

I repulse the idea that a new war is inevitable -- still more that it is imminent. It is because I am sure that our fortunes are still in our own hands and that we hold the power to save the future, that I feel the duty to speak out now that I have the occasion and the opportunity to do so.

I do not believe that Soviet Russia desires war. What they desire is the fruits of war and the indefinite expansion of their power and doctrines.

But what we have to consider here today while time remains, is the permanent prevention of war and the establishment of conditions of freedom and democracy as rapidly as possible in all countries. Our difficulties and dangers will not be removed by closing our eyes to them. They will not be removed by mere waiting to see what happens; nor will they be removed by a policy of appeasement.

What is needed is a settlement, and the longer this is delayed, the more difficult it will be and the greater our dangers will become.

From what I have seen of our Russian friends and allies during the war, I am convinced that there is nothing they admire so much as strength, and there is nothing for which they have less respect than for weakness, especially military weakness.

For that reason the old doctrine of a balance of power is unsound. We cannot afford, if we can help it, to work on narrow margins, offering temptations to a trial of strength.

Last time I saw it all coming and I cried aloud to my own fellow countrymen and to the world, but no one paid any attention. Up till the year 1933 or even 1935, Germany might have been saved from the awful fate which has overtaken her and we might all have been spared the miseries Hitler let loose upon mankind.

There never was a war in history easier to prevent by timely action than the one
which has just desolated such great areas of the globe. It could have been prevented, in my belief, without the firing of a single shot, and Germany might be powerful, prosperous and honored today; but no one would listen and one by one we were all sucked into the awful whirlpool.

We must not let it happen again. This can only be achieved by reaching now, in 1946, a good understanding on all points with Russia under the general authority of the United Nations Organization and by the maintenance of that good understanding through many peaceful years, by the whole strength of the English-speaking world and all its connections.

If the population of the English-speaking Commonwealth be added to that of the United States, with all that such cooperation implies in the air, on the sea, all over the globe, and in science and in industry, and in moral force, there will be no quivering, precarious balance of power to offer its temptation to ambition or adventure. On the contrary there will be an overwhelming assurance of security.

If we adhere faithfully to the Charter of the United Nations and walk forward in sedate and sober strength, seeking no one's land or treasure, seeking to lay no arbitrary control upon the thoughts of men, if all British moral and material forces and convictions are joined with your own in fraternal association, the high roads of the future will be clear, not only for us but for all, not only for our time but for a century to come.

Winston Churchill - March 5, 1946

Source: Excerpt from the “Iron Curtain Speech” delivered by Winston Churchill, March 1946 in Fulton, Missouri.
Document B: The Truman Doctrine (ORIGINAL)

Mr. President, Mr. Speaker, Members of the Congress of the United States:

The gravity of the situation which confronts the world today necessitates my appearance before a joint session of the Congress. The foreign policy and the national security of this country are involved. One aspect of the present situation, which I present to you at this time for your consideration and decision, concerns Greece and Turkey. The United States has received from the Greek Government an urgent appeal for financial and economic assistance. Preliminary reports from the American Economic Mission now in Greece and reports from the American Ambassador in Greece corroborate the statement of the Greek Government that assistance is imperative if Greece is to survive as a free nation.

I do not believe that the American people and the Congress wish to turn a deaf ear to the appeal of the Greek Government. Greece is not a rich country. Lack of sufficient natural resources has always forced the Greek people to work hard to make both ends meet. Since 1940, this industrious, peace loving country has suffered invasion, four years of cruel enemy occupation, and bitter internal strife.

When forces of liberation entered Greece they found that the retreating Germans had destroyed virtually all the railways, roads, port facilities, communications, and merchant marine. More than a thousand villages had been burned. Eighty-five percent of the children were tubercular. Livestock, poultry, and draft animals had almost disappeared. Inflation had wiped out practically all savings. As a result of these tragic conditions, a militant minority, exploiting human want and misery, was able to create political chaos which, until now, has made economic recovery impossible.

Greece is today without funds to finance the importation of those goods which are essential to bare subsistence. Under these circumstances, the people of Greece cannot make progress in solving their problems of reconstruction. Greece is in desperate need of financial and economic assistance to enable it to resume purchases of food, clothing, fuel, and seeds. These are indispensable for the subsistence of its people and are obtainable only from abroad. Greece must have help to import the goods necessary to restore internal order and security, so essential for economic and political recovery. The Greek Government has also asked for the assistance of experienced American administrators, economists, and technicians to insure that the financial and other aid given to Greece shall be used effectively in creating a stable and self-sustaining economy and in improving its public administration.

The very existence of the Greek state is today threatened by the terrorist activities of several thousand armed men, led by Communists, who defy the government's authority at a number of points, particularly along the northern boundaries. A Commission appointed by the United Nations security Council is at
present investigating disturbed conditions in northern Greece and alleged border violations along the frontiers between Greece on the one hand and Albania, Bulgaria, and Yugoslavia on the other.

Meanwhile, the Greek Government is unable to cope with the situation. The Greek army is small and poorly equipped. It needs supplies and equipment if it is to restore authority of the government throughout Greek territory. Greece must have assistance if it is to become a self-supporting and self-respecting democracy. The United States must supply this assistance. We have already extended to Greece certain types of relief and economic aid. But these are inadequate. There is no other country to which democratic Greece can turn. No other nation is willing and able to provide the necessary support for a democratic Greek government.

The British Government, which has been helping Greece, can give no further financial or economic aid after March 31st. Great Britain finds itself under the necessity of reducing or liquidating its commitments in several parts of the world, including Greece.

We have considered how the United Nations might assist in this crisis. But the situation is an urgent one, requiring immediate action, and the United Nations and its related organizations are not in a position to extend help of the kind that is required.

It is important to note that the Greek Government has asked for our aid in utilizing effectively the financial and other assistance we may give to Greece, and in improving its public administration. It is of the utmost importance that we supervise the use of any funds made available to Greece in such a manner that each dollar spent will count toward making Greece self-supporting, and will help to build an economy in which a healthy democracy can flourish.

No government is perfect. One of the chief virtues of a democracy, however, is that its defects are always visible and under democratic processes can be pointed out and corrected. The Government of Greece is not perfect. Nevertheless it represents eighty-five percent of the members of the Greek Parliament who were chosen in an election last year. Foreign observers, including 692 Americans, considered this election to be a fair expression of the views of the Greek people.

The Greek Government has been operating in an atmosphere of chaos and extremism. It has made mistakes. The extension of aid by this country does not mean that the United States condones everything that the Greek Government has done or will do. We have condemned in the past, and we condemn now, extremist measures of the right or the left. We have in the past advised tolerance, and we advise tolerance now.
Greek’s [sic] neighbor, Turkey, also deserves our attention. The future of Turkey, as an independent and economically sound state, is clearly no less important to the freedom-loving peoples of the world than the future of Greece. The circumstances in which Turkey finds itself today are considerably different from those of Greece. Turkey has been spared the disasters that have beset Greece. And during the war, the United States and Great Britain furnished Turkey with material aid.

Nevertheless, Turkey now needs our support. Since the war, Turkey has sought additional financial assistance from Great Britain and the United States for the purpose of effecting that modernization necessary for the maintenance of its national integrity. That integrity is essential to the preservation of order in the Middle East. The British government has informed us that, owing to its own difficulties, it can no longer extend financial or economic aid to Turkey. As in the case of Greece, if Turkey is to have the assistance it needs, the United States must supply it. We are the only country able to provide that help.

I am fully aware of the broad implications involved if the United States extends assistance to Greece and Turkey, and I shall discuss these implications with you at this time. One of the primary objectives of the foreign policy of the United States is the creation of conditions in which we and other nations will be able to work out a way of life free from coercion. This was a fundamental issue in the war with Germany and Japan. Our victory was won over countries which sought to impose their will, and their way of life, upon other nations.

To ensure the peaceful development of nations, free from coercion, the United States has taken a leading part in establishing the United Nations. The United Nations is designed to make possible lasting freedom and independence for all its members. We shall not realize our objectives, however, unless we are willing to help free peoples to maintain their free institutions and their national integrity against aggressive movements that seek to impose upon them totalitarian regimes. This is no more than a frank recognition that totalitarian regimes imposed upon free peoples, by direct or indirect aggression, undermine the foundations of international peace, and hence the security of the United States.

The peoples of a number of countries of the world have recently had totalitarian regimes forced upon them against their will. The Government of the United States has made frequent protests against coercion and intimidation in violation of the Yalta agreement in Poland, Rumania, and Bulgaria. I must also state that in a number of other countries there have been similar developments.

At the present moment in world history nearly every nation must choose between alternative ways of life. The choice is too often not a free one. One way of life is based upon the will of the majority, and is distinguished by free institutions, representative government, free elections, guarantees of individual liberty, freedom of speech and religion, and freedom from political oppression. The
second way of life is based upon the will of a minority forcibly imposed upon the majority. It relies upon terror and oppression, a controlled press and radio, fixed elections, and the suppression of personal freedoms.

I believe that it must be the policy of the United States to support free peoples who are resisting attempted subjugation by armed minorities or by outside pressures.

I believe that we must assist free peoples to work out their own destinies in their own way.

I believe that our help should be primarily through economic and financial aid which is essential to economic stability and orderly political processes.

The world is not static, and the status quo is not sacred. But we cannot allow changes in the status quo in violation of the Charter of the United Nations by such methods as coercion, or by such subterfuges as political infiltration. In helping free and independent nations to maintain their freedom, the United States will be giving effect to the principles of the Charter of the United Nations.

It is necessary only to glance at a map to realize that the survival and integrity of the Greek nation are of grave importance in a much wider situation. If Greece should fall under the control of an armed minority, the effect upon its neighbor, Turkey, would be immediate and serious. Confusion and disorder might well spread throughout the entire Middle East. Moreover, the disappearance of Greece as an independent state would have a profound effect upon those countries in Europe whose peoples are struggling against great difficulties to maintain their freedoms and their independence while they repair the damages of war.

It would be an unspeakable tragedy if these countries, which have struggled so long against overwhelming odds, should lose that victory for which they sacrificed so much. Collapse of free institutions and loss of independence would be disastrous not only for them but for the world. Discouragement and possibly failure would quickly be the lot of neighboring peoples striving to maintain their freedom and independence.

Should we fail to aid Greece and Turkey in this fateful hour, the effect will be far reaching to the West as well as to the East.

We must take immediate and resolute action. I therefore ask the Congress to provide authority for assistance to Greece and Turkey in the amount of $400,000,000 for the period ending June 30, 1948. In requesting these funds, I have taken into consideration the maximum amount of relief assistance which would be furnished to Greece out of the $350,000,000 which I recently requested
that the Congress authorize for the prevention of starvation and suffering in
countries devastated by the war.

In addition to funds, I ask the Congress to authorize the detail of American
civilian and military personnel to Greece and Turkey, at the request of those
countries, to assist in the tasks of reconstruction, and for the purpose of
supervising the use of such financial and material assistance as may be
furnished. I recommend that authority also be provided for the instruction and
training of selected Greek and Turkish personnel. Finally, I ask that the Congress
provide authority which will permit the speediest and most effective use, in terms
of needed commodities, supplies, and equipment, of such funds as may be
authorized. If further funds, or further authority, should be needed for the
purposes indicated in this message, I shall not hesitate to bring the situation
before the Congress. On this subject the Executive and Legislative branches of
the Government must work together.

This is a serious course upon which we embark. I would not recommend it except
that the alternative is much more serious. The United States contributed
$341,000,000,000 toward winning World War II. This is an investment in world
freedom and world peace. The assistance that I am recommending for Greece
and Turkey amounts to little more than 1 tenth of 1 percent of this investment. It
is only common sense that we should safeguard this investment and make sure
that it was not in vain. The seeds of totalitarian regimes are nurtured by misery
and want. They spread and grow in the evil soil of poverty and strife. They reach
their full growth when the hope of a people for a better life has died.

We must keep that hope alive.

The free peoples of the world look to us for support in maintaining their freedoms.
If we falter in our leadership, we may endanger the peace of the world. And we
shall surely endanger the welfare of this nation.

Great responsibilities have been placed upon us by the swift movement of
events.

I am confident that the Congress will face these responsibilities squarely.

Source: Excerpt from the “Truman Doctrine Speech,” delivered by President
Truman to Congress on March 12, 1947.
The foreign policy of the United States, which reflects the imperialist tendencies of American monopolistic capital, is characterized in the postwar period by a striving for world supremacy. This is the real meaning of the many statements by President Truman and other representatives of American ruling circles; that the United States has the right to lead the world. All the forces of American diplomacy—the army, the air force, the navy, industry, and science—are enlisted in the service of this foreign policy. For this purpose broad plans for expansion have been developed and are being implemented through diplomacy and the establishment of a system of naval and air bases stretching far beyond the boundaries of the United States, through the arms race, and through the creation of ever newer types of weapons.

1a) The foreign policy of the United States is conducted now in a situation that differs greatly from the one that existed in the prewar period. This situation does not fully conform to the calculations of those reactionary circles which hoped that during the Second World War they would succeed in avoiding, at least for a long time, the main battles in Europe and Asia. They calculated that the United States of America, if it was unsuccessful in completely avoiding direct participation in the war, would enter it only at the last minute, when it could easily affect the outcome of the war, completely ensuring its interests.

In this regard, it was thought that the main competitors of the United States would be crushed or greatly weakened in the war, and the United States by virtue of this circumstance would assume the role of the most powerful factor in resolving the fundamental questions of the postwar world. These calculations were also based on the assumption, which was very widespread in the United States in the initial stages of the war, that the Soviet Union, which had been subjected to the attack of German Fascism in June 1941, would also be exhausted or even completely destroyed as a result of the war.

Reality did not bear out the calculations of the American imperialists.

b) The two main aggressive powers, fascist Germany and militarist Japan, which were at the same time the main competitors of the United States in both the economic and foreign policy fields, were thoroughly defeated. The third great power, Great Britain, which had taken heavy blows during the war, now faces enormous economic and political difficulties. The political foundations of the British Empire were appreciably shaken, and crises arose, for example, in India, Palestine, and Egypt.

Europe has come out of the war with a completely dislocated economy, and the economic devastation that occurred in the course of the war cannot be overcome in a short time. All of the countries of Europe and Asia are experiencing a colossal need for consumer goods, industrial and transportation equipment, etc. Such a situation provides American monopolistic capital with prospects for
enormous shipments of goods and the importation of capital into these countries—a circumstance that would permit it to infiltrate their national economies.

Such a development would mean a serious strengthening of the economic position of the United States in the whole world and would be a stage on the road to world domination by the United States.

c) On the other hand, we have seen a failure of calculations on the part of U.S. circles which assumed that the Soviet Union would be destroyed in the war or would come out of it so weakened that it would be forced to go begging to the United States for economic assistance. Had that happened, they would have been able to dictate conditions permitting the United States to carry out its expansion in Europe and Asia without hindrance from the USSR.

In actuality, despite all of the economic difficulties of the postwar period connected with the enormous losses inflicted by the war and the German fascist occupation, the Soviet Union continues to remain economically independent of the outside world and is rebuilding its national economy with its own forces.

At the same time the USSR's international position is currently stronger than it was in the prewar period. Thanks to the historical victories of Soviet weapons, the Soviet armed forces are located on the territory of Germany and other formerly hostile countries, thus guaranteeing that these countries will not be used again for an attack on the USSR. In formerly hostile countries, such as Bulgaria, Finland, Hungary, and Romania, democratic reconstruction has established regimes that have undertaken to strengthen and maintain friendly relations with the Soviet Union. In the Slavic countries that were liberated by the Red Army or with its assistance—Poland, Czechoslovakia, and Yugoslavia—democratic regimes have also been established that maintain relations with the Soviet Union on the basis of agreements on friendship and mutual assistance.

The enormous relative weight of the USSR in international affairs in general and in the European countries in particular, the independence of its foreign policy, and the economic and political assistance that it provides to neighboring countries, both allies and former enemies, has led to the growth of the political influence of the Soviet Union in these countries and to the further strengthening of democratic tendencies in them.

Such a situation in Eastern and Southeastern Europe cannot help but be regarded by the American imperialists as an obstacle in the path of the expansionist policy of the United States.

2a) The foreign policy of the United States is not determined at present by the circles in the Democratic Party that (as was the case during Roosevelt’s lifetime) strive to strengthen the cooperation of the three great powers that constituted the basis of the anti-Hitler coalition during the war. The ascendance to power of
President Truman, a politically unstable person but with certain conservative tendencies, and the subsequent appointment of (James) Byrnes as Secretary of State meant a strengthening of the influence of U.S. foreign policy of the most reactionary circles of the Democratic party. The constantly increasing reactionary nature of the foreign policy course of the United States, which consequently approached the policy advocated by the Republican party, laid the groundwork for close cooperation in this field between the far right wing of the Democratic party and the Republican party. This cooperation of the two parties, which took shape in both houses of Congress in the form of an unofficial bloc of reactionary Southern Democrats and the old guard of the Republicans headed by (Senator Arthur) Vandenberg and (Senator Robert) Taft, was especially clearly manifested in the essentially identical foreign policy statements issued by figures of both parties. In Congress and at international conferences, where as a rule leading Republicans are represented in the delegations of the United States, the Republicans actively support the foreign policy of the government. This is the source of what is called, even in official statements, "bipartisan" foreign policy.

b) At the same time, there has been a decline in the influence on foreign policy of those who follow Roosevelt's course for cooperation among peace-loving countries. Such persons in the government, in Congress, and in the leadership of the Democratic party are being pushed farther and farther into the background. The contradictions in the field of foreign policy and existing between the followers of (Henry) Wallace and (Claude) Pepper, on the one hand, and the adherents of the reactionary "bipartisan" policy, on the other, were manifested with great clarity recently in the speech by Wallace that led to his resignation from the post as Secretary of Commerce. Wallace's resignation means the victory of the reactionary course that Byrnes is conducting in cooperation with Vandenberg and Taft.

3. Obvious indications of the U.S. effort to establish world dominance are also to be found in the increase in military potential in peacetime and in the establishment of a large number of naval and air bases both in the United States and beyond its borders.

In the summer of 1946, for the first time in the history of the country, Congress passed a law on the establishment of a peacetime army, not on a volunteer basis but on the basis of universal military service. The size of the army, which is supposed to amount to about one million persons as of July 1, 1947, was also increased significantly. The size of the navy at the conclusion of the war decreased quite insignificantly in comparison with wartime. At the present time, the American navy occupies first place in the world, leaving England's navy far behind, to say nothing of those of other countries.

Expenditures on the army and navy have risen colossally, amounting to $13 billion according to the budget for 1946-47 (about 40 percent of the total budget of $36 billion). This is more than 10 times greater than corresponding expenditures in the budget for 1938, which did not amount to even $1 billion.
Along with maintaining a large army, navy, and air force, the budget provides that these enormous amounts also will be spent on establishing a very extensive system of naval and air bases in the Atlantic and Pacific oceans. According to existing official plans, in the course of the next few years 228 bases, points of support, and radio stations are to be constructed in the Atlantic Ocean and 258 in the Pacific. A large number of these bases and points of support are located outside the boundaries of the United States. In the Atlantic Ocean bases exist or are under construction in the following foreign island territories: Newfoundland, Iceland, Cuba, Trinidad, Bermuda, the Bahamas, the Azores, and many others; in the Pacific Ocean: former Japanese mandated territories—the Marianas, Caroline and Marshall Islands, Bonin, Ryukyu, Philippines, and the Galapagos Islands (they belong to Ecuador).

The establishment of American bases on islands that are often 10,000 to 12,000 kilometers from the territory of the United States and are on the other side of the Atlantic and Pacific oceans clearly indicates the offensive nature of the strategic concepts of the commands of the U.S. army and navy. This interpretation is also confirmed by the fact that the American navy is intensively studying the naval approaches to the boundaries of Europe. For this purpose American naval vessels in the course of 1946 visited the ports of Norway, Denmark, Sweden, Turkey, and Greece. In addition, the American navy is constantly operating in the Mediterranean Sea.

All of these facts show clearly that a decisive role in the realization of plans for world dominance by the United States is played by its armed forces.

4a) One of the stages in the achievement of dominance over the world by the United States is its understanding with England concerning the partial division of the world on the basis of mutual concessions. The basic lines of the secret agreement between the United States and England regarding the division of the world consist, as shown by facts, in their agreement on the inclusion of Japan and China in the sphere of influence of the United States in the Far East, while the United States, for its part, has agreed not to hinder England either in resolving the Indian problem or in strengthening its influence in Siam and Indonesia.

b) In connection with this division, the United States at the present time is in control of China and Japan without any interference from England.

The American policy in China is striving for the complete economic and political submission of China to the control of American monopolistic capital. Following this policy, the American government does not shrink even from interference in the internal affairs of China. At the present time in China, there are more than 50,000 American soldiers. In a number of cases, American Marines participated directly in military operations against the people’s liberation forces. The so-called "mediation" mission of General (George) Marshall is only a cover for interference in the internal affairs of China.
How far the policy of the American government has gone with regard to China is indicated by the fact that at present it is striving to effect control over China's army. Recently, the U.S. administration submitted to Congress a bill on military assistance to China that provided for the complete reorganization of the Chinese army, its training with the aid of U.S. military instructors and its supply with American weapons and equipment. For the purpose of carrying out this program in China, an American consultative mission including army and naval officers would be sent to China.

China is gradually being transformed into a bridgehead for the American armed forces. American air bases are located all over its territory. The main ones are found in Peking, Tsingtao, Tientsin, Nanking, Shanghai, Chendu, Chungking, and Kunming. The main American naval base in China is located in Tsingtao. The headquarters of the 7th Fleet is also there. In addition more than 30,000 U.S. Marines are concentrated in Tsingtao and its environs. The measures carried out in northern China by the American army show that it intends to stay there for a long time.

In Japan, despite the presence there of only a small contingent of American troops, control is in the hands of the Americans. Although English capital has substantial interests in the Japanese economy, English foreign policy toward Japan is conducted in such a way as not to hinder the Americans from carrying out their penetration of the Japanese national economy and subordinating it to their influence. In the Far Eastern Commission in Washington and in the Allied Council in Tokyo, the English representatives as a rule make common cause with the U.S. representatives conducting this policy.

Measures taken by the American occupational authorities in the area of domestic policy and intended to support reactionary classes and groups, which the United States plans to use in the struggle against the Soviet Union, also meet with a sympathetic attitude on the part of England.

c) The United States follows a similar line with regard to the English sphere of influence in the Far East. Recently, the United States has ceased the attempts it has made over the past year to influence the resolution of Indian questions. Lately there have been frequent instances in which the reputable American press more or less faithfully reflecting the official policy of the U.S. government, has made positive statements with regard to the English policy in India. American foreign policy also did not hinder British troops in joint action with the Dutch army from suppressing the national liberation movement in Indonesia. Moreover, there have even been instances in which the United States facilitated this British imperialist policy, handing over American weapons and equipment to the English and Dutch troops in Indonesia, sending Dutch naval personnel from the United States to Indonesia, etc.

5a) If the division of the world in the Far East between the United States and England may be considered an accomplished fact, it cannot be said that an
analogous situation exists in the basin of the Mediterranean Sea and in the countries adjacent to it. Rather, the facts indicate that an agreement of this sort has not yet been reached in the region of the Near East and the Mediterranean Sea. The difficulty experienced by the United States and England in reaching an agreement over this region derives from the fact that concessions on the part of England to the United States in the Mediterranean basin would be fraught with serious consequences for the whole future of the British Empire, for which the basin has exceptional strategic and economic significance. England would have nothing against using American armed forces and influence in this region, directing them northward against the Soviet Union. The United States, however, is not interested in providing assistance and support to the British Empire in this vulnerable point, but rather in its own more thorough penetration of the Mediterranean basin and Near East, to which the United States is attracted by the area's natural resources, primarily oil.

b) In recent years American capital has penetrated very intensively into the economy of the Near Eastern countries, in particular into the oil industry. At present there are American oil concessions in all of the Near Eastern countries that have oil deposits (Iraq, Bahrain, Kuwait, Egypt, and Saudi Arabia). American capital, which made its first appearance in the oil industry of the Near East, only in 1927, now controls 42 percent of all proven reserves in the Near East, excluding Iran. Of the total proven reserves of 26.8 billion barrels, over 11 billion barrels are owned by U.S. concessions. Striving to ensure further development of their concessions in different countries (which are often very large—Saudi Arabia, for example), the American oil companies plan to build a trans-Arabian pipeline to transport oil from the American concession in Saudi Arabia and in other countries on the southeastern shore of the Mediterranean Sea to ports in Palestine and Egypt.

In expanding in the Near East, American capital has English capital as its greatest and most stubborn competitor. The fierce competition between them is the chief factor preventing England and the United States from reaching an understanding on the division of spheres of influence in the Near East, a division of that can occur only at the expense of direct British interests in this region.

Palestine is an example of the very acute contradictions in the policy of the United States and England in the Near East. The United States has been displaying great initiative there of late, creating many difficulties for England, as in the case of the U.S. demand that 100,000 Jews from Europe be permitted to enter Palestine. The American interest in Palestine, outwardly expressed as sympathy for the Zionist cause, actually only signifies that American capital wishes to interfere in Palestinian affairs and thus penetrate the economy. The selection of a port in Palestine as one of the terminal points of the American oil pipeline explains a great deal regarding the foreign policy of the United States on the Palestine question.

c) The irregular nature of relations between England and the United States in the
Near East is manifested in part also in the great activity of the American naval fleet in the eastern part of the Mediterranean Sea. Such activity cannot help but be in conflict with the basic interests of the British Empire. These actions on the part of the U.S. fleet undoubtedly are also linked with American oil and other economic interests in the Near East.

It must be kept in mind, however, that incidents such as the visit by the American battleship Missouri to the Black Sea straits, the visit of the American fleet to Greece, and the great interest that U.S. diplomacy displays in the problem of the straits have a double meaning. On the one hand, they indicate that the United States has decided to consolidate its position in the Mediterranean basin to support its interests in the countries of the Near East and that it has selected the navy as the tool for this policy. On the other hand, these incidents constitute a political and military demonstration against the Soviet Union. The strengthening of U.S. positions in the Near East and the establishment of conditions for basing the American navy at one or more points on the Mediterranean Sea (Trieste, Palestine, Greece, Turkey) will therefore signify the emergence of a new threat to the security of the southern regions of the Soviet Union.

6a) Relations between the United States and England are determined by two basic circumstances. On the one hand, the United States regards England as its greatest potential competitor; on the other hand, England constitutes a possible ally for the United States. Division of certain regions of the globe into spheres of influence of the United States and England would create the opportunity, if not for preventing competition between them, which is impossible, then at least of reducing it. At the same time, such a division facilitates the achievement of economic and political cooperation between them.

b) England needs American credits for reorganizing its economy, which was disrupted by the war. To obtain such credits England is compelled to make significant concessions. This is the significance of the loan that the United States recently granted England. With the aid of the loan, England can strengthen its economy. At the same time this loan opens the door for American capital to penetrate the British Empire. The narrow bounds in which the trade of the so-called Sterling Bloc has found itself in the recent past have expanded at the present time and provide an opportunity for the Americans to trade with British dominions, India, and other countries of the Sterling Bloc (Egypt, Iraq, and Palestine).

c) The political support that the United States provides for England is very often manifested in the international events of the postwar period. At recent international conferences the United States and England have closely coordinated their policies, especially in cases when they had to oppose the policy of the Soviet Union. The United States provided moral and political assistance to England in the latter’s reactionary policy in Greece, India and Indonesia. American and English policy is fully coordinated with regard to the Slavic and other countries adjoining the Soviet Union. The most important demarches of the
United States and England in these countries after the end of the war were quite similar and parallel in nature. The policy of the United States and England in the Security Council of the United Nations (particularly in questions concerning Iran, Spain, Greece, the withdrawal of foreign troops from Syria and Lebanon, etc.) has the same features of coordination.

d) The ruling circles of the United States obviously have a sympathetic attitude toward the idea of a military alliance with England, but at the present time the matter has not yet culminated in an official alliance. Churchill’s speech in Fulton calling for the conclusion of an Anglo-American military alliance for the purpose of establishing joint domination over the world was therefore not supported officially by Truman or Byrnes, although Truman by his presence (during the "Iron Curtain" speech) did indirectly sanction Churchill’s appeal.

Even if the United States does not go so far as to conclude a military alliance with England just now, in practice they still maintain very close contact on military questions. The combined Anglo-American headquarters in Washington continues to exist, despite the fact that over a year has passed since the end of the war. Frequent personal contact continues among leading military figures of England and the United States. The recent trip of Field Marshal Montgomery to America is evidence of this contact. It is characteristic that as a result of his meetings with leading military figures of the United States, Montgomery announced that the English army would be structured on the American model. Cooperation is also carried out between the navies of the two countries. In this connection it is sufficient to note the participation of the English navy in recent maneuvers by the American navy in the North Sea in autumn of this year.

e) The current relations between England and the United States, despite the temporary attainment of agreements on very important questions, are plagued with great internal contradictions and can not be lasting.

The economic assistance from the United States conceals within itself a danger for England in many respects. First of all, in accepting the loan, England finds herself in a certain financial dependence on the United States from which it will not be easy to free herself. Second, it should be kept in mind that the conditions created by the loan for the penetration by American capital of the British Empire can entail serious political consequences. The countries included in the British Empire or dependent on it may—under economic pressure from powerful American capital—reorient themselves toward the United States, following in this respect the example of Canada, which more and more is moving away from the influence of England and orienting itself toward the United States. The strengthening of American positions in the Far East could stimulate a similar process in Australia and New Zealand. In the Arabic countries of the Near East, which are striving to emancipate themselves from the British Empire, there are groups within the ruling circles that would not be averse to working out a deal with the United States. It is quite possible that the Near East will become a center of Anglo-American contradictions that will explode the agreements now reached.
7a) The "hard-line" policy with regard to the USSR announced by Byrnes after the rapprochement of the reactionary Democrats with the Republicans is at present the main obstacle on the road to cooperation of the Great Powers. It consists mainly of the fact that in the postwar period the United States no longer follows a policy of strengthening cooperation among the Big Three (or four) but rather has striven to undermine the unity of these countries. The objective has been to impose the will of other countries on the Soviet Union. This is precisely the tenor of the policy of certain countries, which is being carried out with the blessing of the United States, to undermine or completely abolish the principle of the veto in the Security Council of the United Nations. This would give the United States opportunities to form among the Great Powers narrow groupings and blocs directed primarily against the Soviet Union, and thus to split the United Nations. Rejection of the veto by the Great Powers would transform the United Nations into an Anglo-Saxon domain in which the United States would play the leading role.

Source: Excerpt from a telegram sent by Soviet Ambassador Nikolai Novikov to Soviet Leadership in September 1946.
The Secretary of Commerce Washington 25

July 23, 1946

The President   The White House

My Dear Mr. President:

I hope you will excuse this long letter. Personally I hate to write long letters, and I hate to receive them.

My only excuse is that this subject is a very important one—probably the most important in the world today. I checked with you about this last Thursday and you suggested after Cabinet meeting on Friday that you would like to have my views.

I have been increasingly disturbed about the trend of international affairs since the end of the war, and I am even more troubled by the apparently growing feeling among the American people that another war is coming and the only way that we can head it off is to arm ourselves to the teeth. Yet all of past history indicates that an armaments race does not lead to peace but to war. The months just ahead may well be the crucial period which will decide whether the civilized world will go down in destruction after the five or ten years needed for several nations to arm themselves with atomic bombs. Therefore, I want to give you my views on how the present trend toward conflict might be averted. . . .

How do American actions since V-J Day appear to other nations? I mean by actions the concrete things like $13 billion for the War and Navy Departments, the Bikini tests of the atomic bomb and continued production of bombs, the plan to arm Latin America with our weapons, production of B-29s and planned production of B-36s, and the effort to secure air bases spread over half the globe from which the other half of the globe can be bombed. I cannot but feel that these actions must make it look to the rest of the world as if we were only paying lip service to peace at the conference table.

These facts rather make it appear either (1) that we are preparing ourselves to win the war which we regard as inevitable or (2) that we are trying to build up a predominance of force to intimidate the rest of mankind. How would it look to us if Russia had the atomic bomb and we did not, if Russia had 10,000-mile bombers and air bases within a thousand miles of our coastlines, and we did not?

Some of the military men and self-styled “realists” are saying: “What’s wrong with
trying to build up a predominance of force? The only way to preserve peace is for this country to be so well armed that no one will dare attack us. We know that America will never start a war."

The flaw in this policy is simply that it will not work. In a world of atomic bombs and other revolutionary new weapons, such as radioactive poison gases and biological warfare, a peace maintained by a predominance of force is no longer possible.

Why is this so? The reasons are clear:

FIRST. Atomic warfare is cheap and easy compared with old-fashioned war. Within a very few years several countries can have atomic bombs and other atomic weapons. Compared with the cost of large armies and the manufacture of old-fashioned weapons, atomic bombs cost very little and require only a relatively small part of a nation’s production plant and labor force.

SECOND. So far as winning a war is concerned, having more bombs—even many more bombs—than the other fellow is no longer a decisive advantage. If another nation had enough bombs to eliminate all of our principal cities and our heavy industry, it wouldn’t help us very much if we had ten times as many bombs as we needed to do the same to them.

THIRD. And most important, the very fact that several nations have atomic bombs will inevitably result in a neurotic, fear-ridden, itching-trigger psychology in all the peoples of the world, and because of our wealth and vulnerability we would be among the most seriously affected. Atomic war will not require vast and time-consuming preparations, the mobilization of large armies, the conversion of a large proportion of a country’s industrial plants to the manufacture of weapons. In a world armed with atomic weapons, some incident will lead to the use of those weapons.

There is a school of military thinking which recognizes these facts, recognizes that when several nations have atomic bombs, a war which will destroy modern civilization will result and that no nation or combination of nations can win such a war. This school of thought therefore advocates a “preventive war,” an attack on Russia now before Russia has atomic bombs.

This scheme is not only immoral, but stupid. If we should attempt to destroy all the principal Russian cities and her heavy industry, we might well succeed. But the immediate countermeasure which such an attack would call forth is the prompt occupation of all Continental Europe by the Red Army. Would we be
prepared to destroy the cities of all Europe in trying to finish what we had started? This idea is so contrary to all the basic instincts and principles of the American people that any such action would be possible only under a dictatorship at home. . . .

In general there are two overall points of view which can be taken in approaching the problem of the United States-Russian relations. The first is that it is not possible to get along with the Russians and therefore war is inevitable. The second is that war with Russia would bring catastrophe to all mankind, and therefore we must find a way of living in peace. It is clear that our own welfare as well as that of the entire world requires that we maintain the latter point of view. I am sure that this is also your opinion, and the radio address of the Secretary of State on July 15 clearly indicates that he is prepared to negotiate as long as may be necessary to work out a solution on this basis.

We should try to get an honest answer to the question of what the factors are which cause Russia to distrust us, in addition to the question of what factors lead us to distrust Russia. I am not sure that we have as a nation or an Administration found an adequate answer to either question, although we have recognized that both questions are of critical importance.

FACTORS IN AMERICAN DISTRUST OF RUSSIA

Our basic distrust of the Russians, which has been greatly intensified in recent months by the playing up of conflict in the press, stems from differences in political and economic organization. For the first time in our history defeatists among us have raised the fear of another system as a successful rival to democracy and free enterprise in other countries and perhaps even our own. I am convinced that we can meet that challenge as we have in the past by demonstrating that economic abundance can be achieved without sacrificing personal, political and religious liberties. We cannot meet it as Hitler tried to by an anti-Comintern alliance.

It is perhaps too easy to forget that despite the deep-seated differences in our cultures and intensive anti-Russian propaganda of some twenty-five years standing, the American people reversed their attitudes during the crisis of war. Today, under the pressure of seemingly insoluble international problems and continuing deadlocks, the tide of American public opinion is again turning against Russia. In this reaction lies one of the dangers to which this letter is addressed.

FACTORS IN RUSSIAN DISTRUST OF THE WESTERN WORLD
I should list the factors which make for Russian distrust of the United States and of the Western world as follows: The first is Russian history, which we must take into account because it is the setting in which Russians see all actions and policies of the rest of the world. Russian history for over a thousand years has been a succession of attempts, often unsuccessful, to resist invasion and conquest—by the Mongols, the Turks, the Swedes, the Germans and the Poles. The scant thirty years of the existence of the Soviet Government has in Russian eyes been a continuation of their historical struggle for national existence. The first four years of the new regime, from 1917 through 1921, were spent in resisting attempts at destruction by the Japanese, British and French, with some American assistance, and by the several White Russian armies encouraged and financed by the Western powers. Then, in 1941, the Soviet State was almost conquered by the Germans after a period during which the Western European powers had apparently acquiesced in the rearming of Germany in the belief that the Nazis would seek to expand eastward rather than westward. The Russians, therefore, obviously see themselves as fighting for their existence in a hostile world.

Second, it follows that to the Russians all of the defense and security measures of the Western powers seem to have an aggressive intent. Our actions to expand our military security system—such steps as extending the Monroe Doctrine to include the arming of the Western Hemisphere nations, our present monopoly of the atomic bomb, our interest in outlying bases and our general support of the British Empire—appear to them as going far beyond the requirements of defense. I think we might feel the same if the United States were the only capitalistic country in the world, and the principal socialistic countries were creating a level of armed strength far exceeding anything in their previous history. From the Russian point of view, also, the granting of a loan to Britain and the lack of tangible results on their request to borrow for rehabilitation purposes may be regarded as another evidence of strengthening of an anti-Soviet bloc.

Finally, our resistance to her attempts to obtain warmwater ports and her own security system in the form of “friendly” neighboring states seems, from the Russian point of view, to clinch the case. After twenty-five years of isolation and after having achieved the status of a major power, Russia believes that she is entitled to recognition of her new status. Our interest in establishing democracy in Eastern Europe, where democracy by and large has never existed, seems to her an attempt to reestablish the encirclement of unfriendly neighbors which was created after the last war and which might serve as a springboard of still another effort to destroy her.
WHAT WE SHOULD DO

If this analysis is correct, and there is ample evidence to support it, the action to improve the situation is clearly indicated. The fundamental objective of such action should be to allay any reasonable Russian grounds for fear, suspicion and distrust. We must recognize that the world has changed and that today there can be no “one world” unless the United States and Russia can find some way of living together. For example, most of us are firmly convinced of the soundness of our position when we suggest the internationalization and defortification of the Danube or of the Dardanelles, but we would be horrified and angered by any Russian counter-proposal that would involve also the internationalizing and disarming of Suez or Panama. We must recognize that to the Russians these seem to be identical situations.

We should ascertain from a fresh point of view what Russia believes to be essential to her own security as a prerequisite to the writing of the peace and to cooperation in the construction of a world order. We should be prepared to judge her requirements against the background of what we ourselves and the British have insisted upon as essential to our respective security. We should be prepared, even at the expense of risking epithets of appeasement, to agree to reasonable Russian guarantees of security. . . .

We should be prepared to negotiate a treaty which will establish a definite sequence of events for the establishment of international control and development of atomic energy. This, I believe, is the most important single question, and the one on which the present trend is definitely toward deadlock rather than ultimate agreement.

We should make an effort to counteract the irrational fear of Russia which is being systematically built up in the American people by certain individuals and publications. The slogan that communism and capitalism, regimentation and democracy, cannot continue to exist in the same world is, from a historical point of view, pure propaganda. Several religious doctrines, all claiming to be the only true gospel and salvation, have existed side by side with a reasonable degree of tolerance for centuries. This country was for the first half of its national life a democratic island in a world dominated by absolutist governments.

We should not act as if we too felt that we were threatened in today’s world. We are by far the most powerful nation in the world, the only Allied nation which came out of the war without devastation and much stronger than before the war. Any talk on our part about the need for strengthening our defenses further is bound to appear hypocritical to other nations.
SUMMARY

This proposal admittedly calls for a shift in some of our thinking about international matters. It is imperative that we make this shift. We have little time to lose. Our postwar actions have not yet been adjusted to the lessons to be gained from experience of Allied cooperation during the war and the facts of the atomic age.

It is certainly desirable that, as far as possible, we achieve unity on the home front with respect to our international relations; but unity on the basis of building up conflict abroad would prove to be not only unsound but disastrous. I think there is some reason to fear that in our earnest efforts to achieve bi-partisan unity in this country we may have given way too much to isolationism masquerading as tough realism in international affairs.

The real test lies in the achievement of international unity. It will be fruitless to continue to seek solutions for the many specific problems that face us in the making of the peace and in the establishment of an enduring international order without first achieving an atmosphere of mutual trust and confidence. The task admittedly is not an easy one. There is no question, as the Secretary of State has indicated, that negotiations with the Russians are difficult because of cultural differences, their traditional isolationism, and their insistence on a visible quid pro quo in all agreements. But the task is not an insuperable one if we take into account that to other nations our foreign policy consists not only of the principles that we advocate but of the actions we take. Fundamentally, this comes down to the point discussed earlier in this letter, that even our own security, in the sense that we have known it in the past, cannot be preserved by military means in a world armed with atomic weapons. The only type of security which can be maintained by our own military force is the type described by a military man before the Senate Atomic Energy Commission—a security against invasion after all our cities and perhaps 40 million of our city population have been destroyed by atomic weapons. That is the best that “security” on the basis of armaments has to offer us. It is not the kind of security that our people and the people of the other United Nations are striving for.

I think that progressive leadership along the lines suggested above would represent and best serve the interests of the large majority of our people, would reassert the forward looking position of the Democratic Party in international affairs, and, finally, would arrest the new trend towards isolationism and a disastrous atomic world war.

Respectfully,
[Signed] H. A. Wallace

Source: Secretary of Commerce and former Vice President Henry A. Wallace letter to President Harry S. Truman, July 23, 1946. Truman asked Wallace to resign shortly after this letter.